Multi-annual maintenance contracts in Finland



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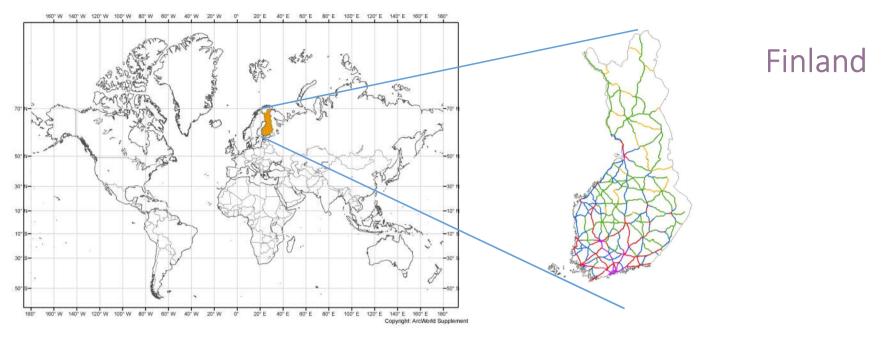
Presentation content

- > Background information
- > Typical multi-annual maintenance contracts in Finland
- > Program Managed Performance Based Maintenance Contract (PBMC) model
- > Potential incentives in PBMC (Customer satisfaction and safety targets in PBMC)

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BACKGROUND 1 INFORMATION





- > 5.4 million inhabitants in an area of 338,432 km2, most of whom live in towns or urban areas.
- > Roads are significant, because Finland has a large surface area but is sparsely populated. The public road network is 78000 km
- > Climate conditions differ in the various different parts of the country. Both costal and continental climate areas.

Transport Administration in Finland

MINISTRY OF TRANSPORT AND COMMUNICATIONS

Performance guidance

Finnish Transport Agency

Performance guidance

9 Regional Centres

The Centres for Economic Development, Transport and the



Finnish Transport Safety
Agency

Finnish Transport Agency (FTA)

- > January 2010 merger of the Finnish Rail Administration, Finnish Road Administration and Finnish Maritime Administration into one organization known as the FTA.
- Mission: The Finnish Transport Agency enables smooth, efficient and safe travel and transport
- > Vision 2025: Smart routes and intelligent traffic for you.

ELY Centres - transport responsibilities (9 regions)

- > In 2010 Partially composed from the nine Finnish Road Administration regional offices
- Responsible for maintenance and functionality of the road transport assets, systems, and promote safety and mobility

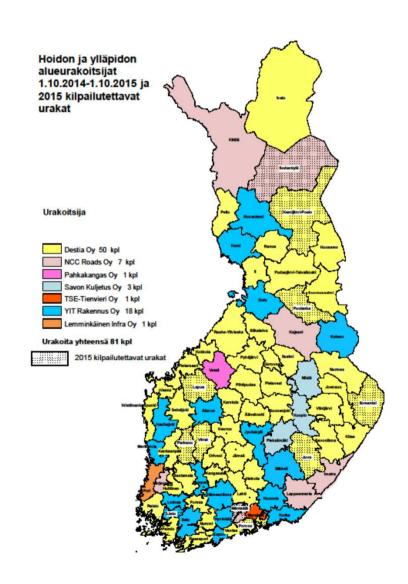
TYPICAL MULTI-ANNUAL MAINTENANCE CONTRACTS IN FINLAND

Road Maintenance in Finland

- > Maintenance is contracted out entirely in the form of area contracts
- > Performance Based Maintenance Contracts (PBMCs)
- Maintenance is financed by government budget
- Transport Agency specify national policy, quality standards and guidelines of procurement process
- Regional ELY Centres are clients doing the competitive biddings in practise and paying to contractors
- Contractor organises work, chooses procedures and is also responsible for quality control
- > Client checks randomly the quality and audits contractor's processes

Area Maintenance Contracts

- > 81 contracts, 5 years duration
- All publicly tendered
- > Quality Control (QC) by contractor
- > Winter Maintenance; snow plowing, prevention of slippery conditions or deicing, repairing uneven surfaces, and ensuring the visibility of traffic control equipment.
- Summer Maintenance; maintaining gravel roads, traffic signs, vegetation control, grass and brush cutting, repairing surface defects that cause risks to traffic safety
- > In addition: continuous monitoring of the road system & other authoritative duties, like emergency response.



Quality assurance in Finland

- > During the tendering phase:
 - Goal is to select a contractor that has all the capabilities required for producing high-quality maintenance
 - Classification of the complexity of maintenance contracts (basic/complex/extremely complex) and different minimum requirements to turnover and personnel
 - The action and quality plan
 - Qualitative evaluation of tenders
- > During the term of contract:
 - Reviews, site meetings and audits
 - Spot checks
 - The system for reporting on maintenance contracts
 - Other quality-assurance methods and channels

PROJECT MANAGED PBMC MODEL 3



- > Applicable to very demanding type contracts, where there needs flexibility.
- Based upon principles and guidelines from the project management, alliance model, and traditional PBMC contracts.
- Model is termed "Project Managed PBMC" because the services significantly deviate from traditional projects & includes procurement in the name of the Project Managed PBMC.
- > Using a target price concept.
- > Includes many of the typical routine and periodic maintenance services, management and administration services and all related procurement duties.
- > One pilot project ongoing, HUMPPA Espoo 2014 2019

Client's goals

- > Main goal is to provide services from a road users' perspective and provide flexibility for the implementation of these services.
- > Allow for variations during the contract period.
- > Better subcontracting management.
- > Promote innovation & development.
- > Reasonable risk sharing and better cooperation.
- > Management should be reasonable.
- > Amount of inspections should be lower.

Tender evaluation procedure

- > Using a competitive, negotiated method in two phases.
- > Award is based upon most overall economically beneficial.
- > Evaluation factors: 20 % for quality, 10 % of key personnel and 70 % for the price portion.
- > The quality assessment is evaluated from the submitted quality plans.
- > The key personnel is composed of the service and organizational capabilities evaluation and written examinations.
- > The price in the tender evaluation process is the "target price"

Contractor's payment mechanism

- > The "target price" is composed of all related procurement costs, management and administration, as well as the management service fee.
- > The management service fee includes overhead costs, risks and profit margin.
- Contract management and administrative costs portion includes the contract management & administrative costs & office and information technology costs.
- The procurement costs include all related purchases, like all related sub-contracting, service contracts, and construction and maintenance services.

POTENTIAL INCENTIVES IN PBMC

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Customer satisfaction and safety targets in PBMC

Customer satisfaction and safety targets in PBMC

Objectives of the client:

- > Customer-oriented operations
- > Vision Zero approach to traffic safety
 - The transport system must be planned in such a manner that there should be any fatalities or became seriously injured in traffic.
- > Zero accident approach to occupational safety
 - To develop Finnish workplaces into world leaders in occupational safety matters
 - Influencing the way people think and act at the workplace so that accidents and injuries can be avoided.

Alcohol-lock requirement from 2011

All vehicles and machines used in road maintenance work must be fitted with Alcohol-locks that meets the voluntary standard (0.02 %)

Additional potential incentives tested

- > The first possible incentive is for the road user satisfaction and innovation, maximum of 8 % of the annual price.
- Incentive for providing good maintenance services, maximum of 15
 000 € per each contract year.
- > Incentive for worker and road user safety, maximum of 15 000 € per each contract year.
- Incentive for safety accidents explained & evaluated, maximum of 20 000 € per each contract year.
- > Professional Drivers Observation Team, maximum of 6 000 € per month in winter time

CONCLUSION

- All road maintenance contracts are publicly tendered and use PBMC-model in Finland
- New models are needed. Project Managed PBMC is ongoing. More results will be published during the next years.
- > Incentive systems are wanted by contractors. Good ideas are always welcome.

